

**BEFORE THE
PENNSYLVANIA PUBLIC UTILITY COMMISSION**

Petition of Duquesne Light Company for	:
Approval of its Energy Efficiency and	: Docket No.
Conservation Phase V Plan	: M-2025-3057325

**PETITION OF DUQUESNE LIGHT COMPANY
FOR APPROVAL OF ITS
PHASE V ENERGY EFFICIENCY & CONSERVATION PLAN**

TO THE PENNSYLVANIA PUBLIC UTILITY COMMISSION:

Pursuant to Act 129 of 2008 (“Act 129”), P.L. 1592, 66 Pa.C.S. §§ 2806.1 and 2806.2, Duquesne Light Company (“Duquesne” or the “Company”), and the Implementation Order issued by the Pennsylvania Public Utility Commission (“Commission”) on June 18, 2025¹, Duquesne Light hereby Petitions the Commission for approval of its attached Phase V Energy Efficiency and Conservation Plan (“Phase V EE&C Plan” or “Phase V Plan”). For the reasons set forth below, Duquesne respectfully requests that the Commission approve its Phase V Plan, as described herein and in the appended attachments, by March 31, 2026.

I. INTRODUCTION

1. Duquesne Light is a public utility as the term is defined under Section 102 of the Public Utility Code, 66 Pa.C.S. § 102, certificated by the Commission to provide electric service in the City of Pittsburgh and in Allegheny and Beaver Counties in Pennsylvania. Duquesne Light is also an electric distribution company (“EDC”) and a default service provider as those terms are defined

¹ *Energy Efficiency and Conservation Program*, Docket No. M-2025-3052826, (Implementation Order entered on June 18, 2025) (“*Phase V Implementation Order*”).

under Section 2803 of the Public Utility Code. 66 Pa.C.S. § 2803. Duquesne Light provides electric distribution service to over 600,000 customers.

2. Duquesne Light's attorneys are:

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Duquesne Light's attorneys are authorized to receive all notices and communications regarding this proceeding.

3. For reference, this Phase V Petition closely follows the formatting used in prior Duquesne EE&C filings. Enclosed with this Petition are:

(a) Duquesne Light's proposed Phase V EE&C Plan to become effective June 1, 2026;

(b) Direct Testimony of David Defide (DLC Statement No. 1) explaining the methodology employed to analyze, develop, and implement the Company's Phase V plan; and

(c) Direct Testimony of David Ogden (DLC Statement No. 2) detailing the Company's proposed cost recovery mechanism.

The Company has included a Conservation Service Provider ("CSP") contract for Evaluation, Measurement & Verification ("EM&V") as Confidential Section 13 to the Plan.

4. Act 129, which became effective on October 15, 2008, created, *inter alia*, an energy efficiency and conservation ("EE&C") program, codified in the Pennsylvania Public Utility Code, 66 Pa.C.S. §§ 2806.1, 2806.2. This program required each EDC with at least 100,000 customers to adopt and implement a Commission-approved EE&C Plan. EE&C Plans are programs designed

to achieve the Act 129 conservation and peak load reduction requirements, by specified dates, within the specified cost cap.

5. During the Phase I EE&C Plans, EDCs were required to achieve consumption reductions of at least one percent (1%) by May 31, 2011, and at least three percent (3%) by May 31, 2013. Additionally, EDCs were required to achieve a four and one-half (4.5%) percent peak demand reduction of the one hundred (100) highest hours by May 31, 2013 measured against the EDC's peak demand during the period of June 1, 2007 through May 31, 2008. 66 Pa.C.S. § 2806.1(c) and (d). By November 30, 2013, and every five years thereafter, the Commission was to assess the cost-effectiveness of the EE&C Program and set additional incremental reductions in electric consumption if the EE&C Program's benefits exceed its costs.

6. On June 30, 2009, Duquesne Light filed its Energy Efficiency Conservation and Demand Response Phase I plan ("EE&C Phase I Plan"). Duquesne Light's EE&C Phase I plan was approved by the Commission on October 27, 2009, with certain modifications. *Petition of Duquesne Light Company for Approval of its Energy Efficiency and Conservation and Demand Response Plan*, Docket No. M-2009-2093217 (Order Entered October 27, 2009). The EE&C Phase I Plan was further revised by *Petition of Duquesne Light Company for Approval of its Energy Efficiency and Conservation Plan*, Docket No. M-2009-2093217 (Order entered January 28, 2011).

7. Act 129 required the Commission to evaluate the cost and benefits of the EE&C plans by November 30, 2013, and implement additional incremental consumption and peak demand reductions only if the benefits of the EE&C plans exceed the costs. 66 Pa.C.S. §§ 2806.1(0)(3).

8. By Order entered on August 3, 2012, the Commission adopted its Energy Efficiency and Conservation Phase II Implementation Order ("*Phase II Order*"), after holding a stakeholder

meeting and gathering input and comments from interested stakeholders. Pursuant to the Commission's *Phase II Order*, Duquesne Light was required to achieve a 2.0% energy consumption target, or 276,722 MWhs, over a three-year period spanning June 1, 2013 through May 31, 2016. *Phase II Order* at 24. The Commission further established June 1, 2009 through May 31, 2010 as the baseline from which to measure savings.

9. Consistent with the requirements set forth in the Act 129 and the Commission's *Phase II Order*, Duquesne filed its Phase II EE&C Plan on November 15, 2002, and filed a revised Phase II EE&C Plan on February 7, 2013. Duquesne Light's EE&C Phase II plan was approved by the Commission on October March 14, 2013, with certain modifications. *Petition of Duquesne Light Company for Approval of its Energy Efficiency and Conservation Phase II Plan*, Docket No. M-2012-2334399 (Order Entered March 13, 2013).

10. Following Phase II, the Statewide Evaluator ("SWE") submitted the final versions of its Demand Response ("DR") Potential Study and Energy Efficiency ("EE") Potential Study to the Commission on February 25, 2015. The results of these Studies were presented to stakeholders during a stakeholder meeting on April 8, 2015.

11. After issuing a Tentative Order and receiving Comments and Reply Comments from parties, the Commission issued its Energy Efficiency and Conservation Phase III Implementation Order ("*Phase III Implementation Order*") on June 19, 2015. For Duquesne Light, the *Phase III Implementation Order* adopted a consumption reduction for the five-year Phase III period of 440,916 MWh, and a demand reduction target of 42 MW.

12. Consistent with the requirements set forth in Act 129 and the Commission's *Phase III Implementation Order*, Duquesne filed its Phase III EE&C Plan on November 25, 2015, and filed a revised Phase III EE&C Plan on February 9, 2016. Duquesne Light's Phase III Plan was

approved by the Commission on March 10, 2016, with certain modifications. See, *Petition of Duquesne Light Company for Approval of its Energy Efficiency and Conservation Phase III Plan*, Docket No M-2015-2515375 (Order Entered March 10, 2016).

13. After issuing a Tentative Order and receiving Comments and Reply Comments from interested parties, the Commission issued its Energy Efficiency and Conservation Phase IV Implementation Order (“*Phase IV Implementation Order*”) on June 18, 2020. For Duquesne Light, the *Phase IV Implementation Order* adopted a consumption reduction for the five-year Phase IV period of 348,126 MWh, and a demand reduction target of 62 MW.

14. Consistent with requirements set forth in Act 129 and the Commission’s *Phase IV Implementation Order*, Duquesne filed its Phase IV EE&C Plan on November 30, 2020, and filed a revised Phase IV EE&C Plan on March 1, 2021. Duquesne’s Phase IV Plan was approved by the Commission on March 25, 2021. See, *Petition of Duquesne Light Company for Approval of its Energy Efficiency and Conservation Phase IV Plan*, Docket No M-2020-3020818 (Order Entered March 25, 2021). By Secretarial Letter dated June 27, 2023 in that same docket, the Commission approved minor modifications to the Phase IV Plan.

15. After issuing a Tentative Order and receiving Comments and Reply Comments from parties, the Commission issued its *Phase V Implementation Order* on June 18, 2025. Consistent with requirements set forth in Act 129 and the Commission’s *Phase V Implementation Order*, Duquesne Light’s Phase V Plan filed herein (a) includes measures to achieve or exceed the required reductions and states the manner in which the consumption reductions will be achieved or exceeded; (b) complies with the designated expenditure cap of 2% of 2006 Annual Revenues over the five-year plan; (c) achieves a total cumulative energy reduction of at least 261,583 MWh by May 31, 2031, with at least 15% of the savings compliance target being achieved in each of the

five program years; (d) achieves a minimum of 7.2% of the total required reductions from the low-income customer sector by May 31, 2031; (e) includes a proportionate number of energy efficiency measures for low income households as compared to those households' share of the total energy usage in the service territory; (f) offers at least one comprehensive program for residential customers and at least one comprehensive program for non-residential customers; (g) achieves peak demand reductions of at least 46.5 MW; (h) includes a contract with at least one conservation service provider; (i) includes an analysis of administrative costs of the plan; (j) includes a reconcilable adjustment clause tariff mechanism in accordance with 66 Pa.C.S. § 1307; and (k) demonstrates that the Phase V Plan is cost-effective based on the Commission's Total Resource Cost Test ("TRC").

II. DUQUESNE LIGHT COMPANY'S PROPOSED PHASE V EE&C PLAN

A. OVERVIEW OF THE PHASE V EE&C PLAN

16. Duquesne's Phase V EE&C Plan is attached hereto and marked as "Exhibit 1". Duquesne's Phase V Plan, as more fully described below and in DLC Statement No. 1, is designed to meet the Company's Phase V consumption reduction and demand reduction targets, and to comply with the other requirements set forth in the Commission's *Phase V Implementation Order*. The Phase V Plan includes a range of energy efficiency programs for residential, commercial and industrial customers. These programs are the key components of a comprehensive electric energy efficiency initiative designed to achieve the required 261,583 MWh of reduced energy consumption and the required demand reduction of 46.5 MW.

17. The proposed Phase V Plan follows the template provided in the September 8, 2025 Secretarial Letter at Docket No. M-2025-3052826.

18. The Company's EE&C Phase V Plan includes programs that reduce consumption for each customer class. The chart below details the Company's proposed programs and expected consumption reductions:

Program	Savings MWh	Savings MW
Residential Appliance Recycling	6,126	1.145
Residential Online Marketplace	6,500	3.015
Residential Midstream Incentives	20,000	1.086
Residential Low-Income Energy Efficiency	16,932	6.265
Residential Behavioral Energy Efficiency	30,200	7.050
Residential Low-Income Behavioral Efficiency	4,200	0.890
Small-Medium Nonresidential Efficiency	76,000	11.748
Large Commercial Sector Efficiency	50,000	8.504
Large Industrial Sector Efficiency	40,000	5.329
Public Agency Partnership (GNI)	24,704	3.155
Total Portfolio	274,663	48.2

These programs are further detailed in Section 3 — Program Descriptions in the Company's proposed Phase V EE&C Plan.

19. Duquesne Light's Phase V EE&C Plan includes a total of ten programs: six programs targeting the residential sector; one program targeting the small/medium commercial and industrial sector; and three programs targeting the large commercial/industrial sectors.

B. PROCESS TO DEVELOP PHASE V EE&C PLAN

20. The Company's EE&C Phase V Plan development was primarily guided by its initial benchmarking study completed and provided in Phase I; experiences with Phase I through IV, stakeholder input; and best practices in energy efficiency. The Company also partnered with implementation providers to leverage industry expertise and streamline the transition from Phase

IV Plan. The process to develop Phase V is explained in greater detail in Section 1.2 of the Company's Phase V plan and DLC Statement No. 1.

21. Importantly, the EE&C Plan forecast measure detail is directly linked to CSP responses to competitive solicitations, issued by Duquesne Light, for the design and implementation of the programs presented in this Plan. Accordingly, the measure mix was taken from proposals selected based on CSP expertise and innovation.

22. Program goal allocation and associated program budgets were designed based upon the SWE Energy Efficiency Potential Study and adjusted to accommodate the Commission's Implementation Order, which required segment carve-outs for the low-income segment and specified program comprehensiveness requirements. Goal allocation for the remaining customer segments was based on segment energy use, as well as requirements to achieve mandated reductions at authorized budgets.

23. The Company also considered input received from stakeholders. During the planning process, individual stakeholder meetings were held to discuss Duquesne Light's program plans for Phase V. Participants included and invitations were extended to regulatory parties such as Office of Consumer Advocate, Office of Small Business Advocate, Duquesne Light's Income Eligible Advisory Group ("IEAG"), lighting vendors, Conservation Service Providers, EM&V contractor, and CAUSE PA.

24. Additionally, the Company cross-referenced the information gathered against the requirements detailed in the Phase V *Implementation Order*. The Company added new programs and modified existing programs to ensure compliance with the EE&C Phase V Plan requirements.

25. Further, the Company applied the lessons learned about what worked effectively during the Company's four prior EE&C Plans. The Company then made decisions to include or exclude

particular EE&C programs/measures within its Phase V EE&C Plan to cost effectively achieve its Phase V required consumption and demand reductions.

C. DESCRIPTION OF PHASE V EE&C PLAN

26. Duquesne designed its Phase V Plan to deliver cost effective programs that will meet customers' needs, fulfill the Company's Phase V Plan objectives, and achieve the results required by Act 129 and the Commission's *Phase V Implementation Order*.

27. The proposed Phase V Plan, as noted above, consists of 10 programs. Generally, the Phase V Plan is designed to educate customers about energy efficiency and conservation and lower customer energy consumption. The Phase V Plan is largely composed of home energy audits, building retrofits, lighting programs, appliance recycling and rebates program that have been customized to meet the needs of specific customer segments within Duquesne Light's service territory. The programs are organized to facilitate participation by three broad customer sectors: residential, commercial and industrial customers.

28. The proposed Phase V programs are as follows:

- Residential Sector: Duquesne Light has developed six programs targeting the residential sector: 1) Appliance Recycling; 2) On-Line Marketplace; 3) Midstream; 4) Residential Behavioral Energy Efficiency Program ("R-BEEP"); 5) Residential Low-Income Behavioral Energy Efficiency Program ("LI-BEEP"); and 6) the Residential Low Income Energy Efficiency Program ("LIEEP"). A summary of these programs is provided in DLC St. 1 at 14-17. A full description is contained in Section 3 of the Phase V Plan.
- Small Commercial/Industrial Sector: Duquesne Light has developed one program, the Small-Medium Nonresidential Energy Efficiency Program ("SNEEP"). This program will provide multiple delivery channels: SNEEP Direct Install, SNEEP Downstream, and SNEEP Midstream. A summary of the program and deliver channels is provided in DLC St. 1 at 18-19. A full description is contained in Section 3 of the Phase V Plan.

- Large Commercial/Industrial Sector: Duquesne Light has developed three programs targeting the large commercial/industrial sectors: Large Commercial Energy Efficiency Program (CEEP), Public Agency Partnership Program (PAPP), and Large Industrial Energy Efficiency Program (IEEP). A summary of the program and delivery channels is provided in DLC St. 1 at 20-21. A full description is contained in Section 3 of the Phase V Plan..

All of the Company's programs are voluntary and, subject to the budget limitations for each program, customers can elect to participate in any program for which they are eligible.

29. A full description of each of the 10 programs is set forth in Section 3 of the Phase V EE&C Plan. In compliance with the Commission September 8, 2025 Secretarial Letter, Duquesne has differentiated its programs according to the customer classes defined in the EE&C Plan template. Duquesne Light has defined its customer sectors consistent with its existing retail tariff. However, where programs offer customer benefits across multiple classes, and where similar implementation, marketing, and administrative strategies may be utilized to capture functional efficiencies, those programs will be offered to all appropriate customer classes. Regardless, Duquesne will document, track and report on its program results and progress by the customer classes identified in its Phase V Plan.

30. In its *Phase V Implementation Order*, the Commission directed that Duquesne Light obtain a minimum of 7.2% of its total required consumption reduction from low-income customers by May 31, 2031.² *Phase V Implementation Order* at 12. Reductions counted towards the 7.2% target may only come from specific low-income programs or low-income verified participants in multifamily housing programs.

² Table 2 in the *Phase V Implementation Order* shows Duquesne Light's 2026-2031 target savings as 261,583 MWh, and Low-Income Savings Target of 18,933 MWh. $18,933/261,583 = .0724$.

31. Duquesne's Phase V Plan includes a proportionate number of energy efficiency measures for low-income households as compared to those households' share of the total energy usage in the service territory. The Company Phase V EE&C Plan includes 233 measures, of which 51 are measures will be promoted in the low-income sector, thereby providing this sector with a proportion of measures in excess of their share of the Company's total load. See, Phase V EE&C Plan Section 3.2.2.

32. To achieve the required 7.2% low-income consumption carve out target, the Company is required to achieve a reduction of 18,933 MWh from the low-income section. The Company's Phase V Plan proposes implementing low-income energy efficiency measures to achieve a reduction of 21,132 MWh.

33. The Company's Phase V Plan complies with the *Phase V Implementation Order's* requirement that at least 50% of Plan spending, at the Plan level, must come from incentives.

34. The Company's Phase V Plan will be competitively neutral to all distribution customers even if they are receiving supply from an EGS. The Plan does not discriminate on the basis of generation supply nor does it provide additional opportunities based on the specifics of a customer's generation supply.

35. Duquesne Light's EE&C Phase V Plan is cost effective as defined by the TRC test. The TRC Test was initially adopted by the Commission at Docket No M-2009-2108601 on June 23, 2009. The most recent modification to the TRC test was by the Commission's Order entered on November 7, 2024 in Docket No. M-2024-3048998.

36. Duquesne Light measured the cost effectiveness of its EE&C Phase V Plan based on all of the applicable provisions of all of these TRC Test Orders. The results of the TRC are expressed as the net present value and benefit/cost ("B/C") ratio. Consistent with the TRC Test

Orders, a B/C ratio greater than one indicates that the program is beneficial to the utility and its ratepayers on a total resource cost basis. Duquesne Light's proposed EE&C Phase V Plan overall B/C score is 2.04. Accordingly, the Plan is cost effective as a whole. The cost effectiveness of each program measure is discussed in Section 8 of the Phase V EE&C Plan.

D. COST RECOVERY AND FUNDING

37. Section 2806.1(g) of Act 129 requires that the total cost of any EE&C Plan cannot exceed two percent (2%) of the EDC's total annual revenues as of December 31, 2006. Duquesne Light's Phase V annualized spending cap is \$19,545,951.58, and the total five-year program spending cap is \$97,739,968. The Company's EE&C Phase V Plan has a budget cap of \$97,729,760, which is consistent with the spending cap established by Act 129, inclusive of EGS revenue. Phase V EE&C Plan Section 7.1. The projected costs include incentives, program administration and portfolio administration costs, exclusive of the Company's share of costs for the Statewide Evaluator.

38. The Company's total cost to implement its Phase V Plan will include the costs incurred to develop its EE&C Plan. See, Phase V EE&C Plan Sections 1.8, 7.2. In the *Phase V Implementation Order*, the Commission found that EDCs should be permitted to recover the incremental cost incurred to design, create, and obtain Commission approval of a plan. *Phase V Implementation Order* at 237.

39. Included with the Direct Testimony of David Ogden is the proposed pro forma tariff supplement for the Energy Efficiency and Conservation ("EEC") Surcharge, which is designed to fully recover all applicable EE&C-related costs. The EEC Surcharge is fully reconcilable and will be applied on a non-bypassable basis to customers who receive distribution service from the Company.

40. The Commission's *Phase V Implementation Order* directed each EDC to develop a Phase V reconcilable adjustment clause tariff mechanism in accordance with 66 Pa.C.S. § 1307 and include this mechanism in its plan. *Phase V Implementation Order* at 231.

41. The *Phase V Implementation Order* adopted a plan whereby Phase IV and Phase V surcharges will be combined into a single surcharge and tariff. *Phase V Implementation Order* at 248. In accordance with the *Phase V Implementation Order*, no interest will be charged on over- or under-recoveries.

42. In compliance with the Phase V Implementation Order, the Company will combine the Phase IV and Phase V surcharges into a single surcharge and tariff. The Company is proposing to revise the Phase III Rider No. 15a, "Energy Efficiency and Conservation," to its tariff. The tariff sets forth the monthly surcharge rates by customer class to recover the program budgets. Since the proposed cost recovery method is different for residential, small/medium C&I, large commercial, and large industrial customer classes, a formula and description of the formula is defined for each customer class surcharge. Four surcharges are defined to recover costs as reasonably close as possible for each customer class and segment within the class, i.e., commercial or industrial customers. The formulas are in accordance with the provisions of a Section 1307 cost recovery surcharge and include reconciliation of over- or under-collections. The Company will not impose any interest on over or under collections, per the *Phase V Implementation Order*.

43. The Company will utilize four surcharges to recover costs as close as reasonably possible to the customer class receiving the benefit. The costs are first defined for the three specific customer classes – residential, commercial and industrial. Commercial and Industrial ("C&I") customers were separated into small and medium C&I, large commercial, and large industrial customer segments because of the diversity in the size of C&I customers in the Company's service

territory and to allow for more reasonable cost recovery. Small and medium C&I customers are those customers with monthly metered billing demand less than 300 kW. Large C&I customers are those customers with monthly billing metered demand 300 kW or more. This segmentation of customers is appropriate because it aligns programs and program costs with the current tariffed rates for distribution service. C&I program costs were then assigned for recovery first based on program description (e.g. Large Commercial). Duquesne Light adopted the use of the Peak Load Contribution demand measure in the application of its cost recovery mechanism for Large C&I customers. The tariff modification for the Phase I Plan was filed with the Commission on November 9, 2009 and was approved by a Secretarial Letter issued on November 24, 2009, at Docket No. M-2009-2093217. The Commission proposed a modification to the Large Commercial Surcharge and the Large Industrial Surcharge in an Opinion and Order dated February 2, 2010, at Docket No. M-2009-2093217. As a result of this modification, Duquesne Light implemented the rate design using a fixed customer charge to recover the administrative costs and a demand charge, using Peak Load Contribution, to recover the incentive costs for Large Commercial and Large Industrial customers. Duquesne filed a revised tariff supplement on February 22, 2010 which became effective April 1, 2010. The fixed customer charge component of the surcharge and the demand charge component of the surcharge are set forth as two separate line-item charges on the customer bill. Duquesne Light used this same surcharge structure in Phases II, III and IV and will continue this same surcharge structure in Phase V. As explained in DLC Statement No. 2, the Company implemented the combined Small & Medium Commercial and Industrial Phase III EEC Surcharge on June 1, 2020, and its Phase V Plan will continue this same Surcharge structure.

E. PLAN MODIFICATIONS

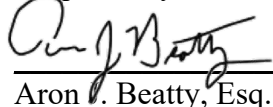
44. As the success of the Company's EE&C Phase V Plan depends in part on circumstances beyond the Company's control, Duquesne anticipates that it may make minor modification to its plan in order to achieve the targets established by the Commission as needed. Modifications to the Plan will be filed with the Commission as required.

III. THE PROPOSED PHASE V EE&C PLAN IS IN THE PUBLIC INTEREST

45. Duquesne Light believes that its proposed Phase V EE&C Plan is in the public interest and in compliance with the requirements of Act 129 and all of the Commission's applicable Act 129 Orders. The Phase V EE&C Plan includes a broad range of cost-effective energy efficiency programs that are targeted to all of the Company's customer segments. The Company has developed these programs to achieve energy consumption reductions required by Act 129 and the Commission's *Phase V Implementation Order* and within the cost cap established by Act 129. Duquesne Light's Phase V EE&C Plan provides a structure by which the Company's residential, low-income, and commercial and industrial customers have the opportunity to achieve energy efficiency savings. The Phase V EE&C Plan also includes energy consumption and demand reductions established by the Commission to develop its energy efficiency and conservation plan, which are designed to achieve the required reductions, in a cost-effective manner. In addition, the Company's Phase V Plan details its strategy to marketing and education its customers about the various programs available as well as details how customer care and quality assurance, program tracking, evaluation, monitoring, and verification will be achieved.

WHEREFORE, Duquesne Light Company respectfully requests that the Pennsylvania Public Utility Commission approve the Phase V Energy Efficiency and Conservation Plan, without modification, as set forth in this petition and the attachments hereto. Duquesne Light also requests that the Commission enters its final order approving the Phase V Energy Efficiency and Conservation Plan on or before March 30, 2026.

Respectfully submitted,



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Dated: December 1, 2025

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Conservation Phase V Plan	:	

VERIFICATION

I, David Defide, being the Senior Manager of Customer Programs of Duquesne Light Company (“Duquesne Light”) hereby state that the testimony set forth in the foregoing Petition is true and correct to the best of my knowledge, information and belief. I further state that the information set forth in the Duquesne Light Energy Efficiency and Conservation Program Phase V Plan is true and correct to the best of my knowledge, information and belief.

I understand that the statements herein are made subject to the penalties of 18 Pa.C.S. § 4904 relating to unworn falsification to authorities.



David Defide

Date: December 1, 2025